

# STATES OF JERSEY



## PROPOSED BUDGET (GOVERNMENT PLAN) 2026-2029 (P.70/2025): THIRTY- THIRD AMENDMENT

### ARTS, CULTURE AND HERITAGE FUNDING

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Lodged au Greffe on 24th November 2025  
by Deputy M. Tadier of St. Brelade  
Earliest date for debate: 9th December 2025

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STATES GREFFE

PROPOSED BUDGET (GOVERNMENT PLAN) 2026-2029 (P.70/2025):  
THIRTY-THIRD AMENDMENT

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**1 PAGE 3, PARAGRAPH (b)(xii) –**

After the words “as set in the Appendix to the accompanying Report” insert the words –

“, except that, on page 47, after the words “Included in the annex” there should be inserted a new paragraph as follows –

“In order to ensure that budget allocations for arts, culture and heritage are managed in a simple and transparent manner, the Minister or Treasury and Resources shall work with the Minister for Sustainable Economic Development during 2026 to consolidate all relevant Government spend under the head of expenditure for Economic Development, Tourism, Sport and Culture within the Budget (Government Plan) 2027-2030. This consolidation would exclude funding for entities such as Jersey Library, Community Compass, Jersey Music Service and Jèrriais teaching which are considered to fall outside of the scope of the arts, culture and heritage funding line.”.

DEPUTY M. TADIER OF ST. BRELADE

**Note:** After this amendment, the proposition would read as follows –

**THE STATES are asked to decide whether they are of opinion –**

- (a) In accordance with Article 16 of the Public Finances (Jersey) Law 2019 (the Law) to approve an amendment to the Government Plan 2025 – 2028 (entitled “Budget 2025 – 2028”) to a reduction in the 2025 head of expenditure “Grants to States Funds” as included in Table 5(i) Revenue Heads of Expenditure of that Government Plan from £119,821,000 to £69,821,000.
- (b) To receive the Government Plan 2026 – 2029 (entitled “Budget 2026-2029”) specified in Article 9(1) of the Law and specifically –
  - i. to approve the estimate of total States income to be paid into the Consolidated Fund in 2026 as set out in Appendix 2 – Summary Table 1 to the Report, which is inclusive of the proposed taxation and impôts duties changes outlined in the Government Plan, in line with Article 9(2)(a) of the Law.
  - ii. to refer to their Act dated 24th June 2003 in which they approved that no new ‘user pays’ charges be introduced without any such charge receiving prior in principle approval by the States Assembly and accordingly to approve the introduction of two new charges, to be levied by Health and Care Jersey to promote appropriate use of the Emergency Department and for repeated non-attendance of outpatient appointments, detailed in the section entitled “Departmental Income Sources” as set out in the Appendix to the accompanying Report.

- iii. to approve the proposed Changes to Approval for financing/borrowing for 2026, as shown in Appendix 2 – Summary Table 2 to the Report, which may be obtained by the Minister for Treasury and Resources, as and when required, in line with Article 9 (2)(c) of the Law, of up to those revised approval amounts.
- iv. to approve the transfers from one States fund to another for 2026 of up to and including the amounts set in Appendix 2 – Summary Table 3 in line with Article 9(2)(b) of the Law.
- v. to approve a transfer from the Consolidated Fund to the Stabilisation Fund in 2026 of up to £50 million, subject to a decision of the Minister for Treasury and Resources based on the availability of funds in the Consolidated Fund as at 31st December 2025 in excess of the estimates provided in this plan, or from budgeted underspends identified before 31st December 2026.
- vi. to approve a transfer from the Consolidated Fund to the Agricultural Loans Fund in 2026 of up to £5 million, subject to a decision of the Minister for Treasury and Resources based on availability of funds in the Consolidated Fund as at 31st December 2025 in excess of estimates provided in this plan, or from budgeted underspends identified before 31st December 2026;
- vii. to approve each major project that is to be started or continued in 2026 and the total cost of each such project and any amendments to the proposed total cost of a major project under a previously approved Government Plan, in line with Article 9(2)(d), (e) and (f) of the Law and as set out in Appendix 2 – Summary Table 4 to the Report.
- viii. to approve the proposed amount to be appropriated from the Consolidated Fund for 2026, for each head of expenditure, being gross expenditure less estimated income (if any), in line with Articles 9(2)(g), 10(1) and 10(2) of the Law, and set out in Appendix 2 – Summary Tables 5(i) and (ii) of the Report.
- ix. to approve the estimated income, being estimated gross income less expenditure, that each States trading operation will pay into its trading fund in 2026 in line with Article 9(2)(h) of the Law and set out in Appendix 2 – Summary Table 6 to the Report.
- x. to approve the proposed amount to be appropriated from each States trading operation's trading fund for 2026 for each head of expenditure in line with Article 9(2)(i) of the Law and set out in Appendix 2 – Summary Table 7 to the Report.
- xi. to approve the estimated income and expenditure proposals for the Climate Emergency Fund for 2026 as set out in Appendix 2 – Summary Table 8 to the Report.

xii. to approve, in accordance with Article 9(1) of the Law, the Government Plan 2026-2029, as set in the Appendix to the accompanying Report, except that, on page 47, after the words “Included in the annex” there should be inserted a new paragraph as follows –

“In order to ensure that budget allocations for arts, culture and heritage are managed in a simple and transparent manner, the Minister or Treasury and Resources shall work with the Minister for Sustainable Economic Development during 2026 to consolidate all relevant Government spend under the head of expenditure for Economic Development, Tourism, Sport and Culture within the Budget (Government Plan) 2027-2030. This consolidation would exclude funding for entities such as Jersey Library, Community Compass, Jersey Music Service and Jèrriais teaching which are considered to fall outside of the scope of the arts, culture and heritage funding line.”.

## REPORT

The current budget proposals as they stand seek to yet again circumvent the spirit of the 1% agreed for spending on Art, Heritage and Culture (AHC) by adding areas of existing spending in other departments that have never, to date, been included in calculation.

The result of this is that the organisations and department that previously received 1% will now find themselves receiving far less than the 1% over time. This is effectively political *creative accounting*.

In its main report, Government confirms that, *'funding for the Jersey Music Service, Public Libraries and Community Compass Scheme, have been include in the calculation of arts, heritage and culture spend. After these budgets have been taken into account the total spending on arts, culture and heritage equates to 1.2% of overall Government spending, in excess of the 1% target. Budgets for arts, culture and heritage funding will increase in future years, with inflation allocations for pay and non-pay.*

What it does not show is that the total able to be distributed to the four so-called 'arms length organisations' (see below), and the new organisations such as Ballet de Jèrri fall far below 1% of overall government spending.

Government also says in its report, *'there is no universal definition of what constitutes arts, culture and heritage spending.'* They go on to say that they have reviewed Jersey's spending against arts spending for Arts Council England, heritage spending as classified by UNESCO Institute for Statistics and cultural spending as defined under the UN Classifications of Functions of Government Statistics, presumably to justify their current definitions.

The problem with this approach is two-fold:

- 1) It ignores the genesis of the 1% policy in the Jersey context.
- 2) It effectively leaves open the possibility for *any* department's expenditure, tenuously linked to AHC to be included in the future.

The recommendation that Jersey should allocate 1% of its government spending arose out of a report commissioned by the Economic Development Department published in 2018. This arose from a desire to stabilise funding for the four major Arm's Length Bodies (ALBs) in the sector, after a decade long period of real time deterioration in their funding. These organisations were:

- Jersey Heritage Trust (JHT)
- Art House Jersey (AHJ)
- Jersey Arts Centre Association (JACA); and
- Jersey Opera House (JOH)

The Government Plan 2020-23 included the 1% spending commitment with an emphasis on this stabilisation.

Whilst all of these organisations received important uplifts in their budgets which put them on a more stable footing, some of the total of 1% was never sent to Economic

Development, Tourism, Sport and Culture in the first place, but simply *deducted at source* by Treasury from the 1% of government's total revenue spending.

This was made clear in the answer given to written question [Written Quest 25/2025](#) (full response shown in the Appendix), in which I asked for a breakdown of how the full 1% had been calculated and distributed for 2025 that the items below were *prededucted* from the cultural (AHC) spend.

Out of a total of £12,305,000

- The Department for the Economy holds £10,552,000;
- Bailiff 's Chamber holds £314,000 (Liberation Day funding);
- CYPES currently holds Jèrriais funding of £612k.

The written question went on to say that there was currently a '**shortfall**' of £751,000 that was being identified from existing expenditure across the wider government and that an additional £76k inflationary uplift that would be identified as per the point above.

The 1% for AHC was never envisaged by anyone to pay for **business as usual, direct spending by Government departments**. This leads on to the second problem with Government's current approach.

Including Libraries, the Jersey Music Service, and indeed the current Jèrriais teaching service in the 1% is problematic, as the question then arises, why not include *all* Education budgets that are targeted towards anything *arty*. Why should the budget for teachers for French, another heritage language in Jersey, also not be included in the 1%? The same for teachers of Art, Music, History, Photography, etc.

The Jersey Library is not funded by the department for Sustainable Economy. Its function is set out in the [Public Library \(Jersey\) Regulations 2007](#) and it falls under the Minister for Education and Lifelong Learning, who must provide adequate funding to run key services for the public.

**Table 4 – Arts, Heritage, and Culture Revenue Expenditure**

Arts, Heritage and Culture (AHC) Revenue Expenditure				
£'000	2026 Estimate	2027 Estimate	2028 Estimate	2029 Estimate
<b>Departmental Net Revenue Expenditure</b>	<b>1,275,540</b>	<b>1,313,443</b>	<b>1,365,790</b>	<b>1,422,335</b>
AHC Target 1%	12,755	13,134	12,618	12,950
Budget allocation	14,977	15,198	15,441	15,441
% allocation	1.2%	1.2%	1.1%	1.1%

This amendment seeks to reestablish the principle that 1% of the Government's overall revenue spending should be allocated to AHC and to ensure this, the full sum of 1% shall be given over to the Minister for Sustainable Economic Development to be spent on AHC. This will not preclude applications for grants being made outside of other departments budgets; however, it will seek to make sure that there is clear accountability from one Minister about how the 1% is spent.

### **Financial and staffing implications**

There would be staff time association with financial reporting and allocation of funds, however this should be a business-as-usual activity.

It is difficult to assess the financial impact due to the current lack of transparency around spend allocation on AHC. The amendment allows Government time to establish the impact and to ensure that the next Budget factors in funding accordingly.

### **Children's Rights Impact Assessment**

I consider that this proposition (amendment) has no direct or indirect impact on children and that the duty to have due regard to the UN Convention on the Rights of the Child does not arise. Accordingly, a Children's Rights Impact Assessment is not required under the Children (Conventions Rights) (Jersey) Law 2022.

### **Re-issue Note**

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This proposition has been re-issued to correct an inaccuracy in the report, and include the attached Appendix.

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**WRITTEN QUESTION TO THE MINISTER FOR SUSTAINABLE  
ECONOMIC DEVELOPMENT  
BY DEPUTY M. TADIER OF ST. BRELADE  
QUESTION SUBMITTED ON MONDAY 27th JANUARY 2025  
ANSWER TO BE TABLED ON MONDAY 3rd FEBRUARY 2025**

**Question**

Will the Minister provide –

- (a) a breakdown of the projected allocation of the 1% revenue spending for Culture, Arts and Heritage;
- (b) the total estimated monetary amount of the 1% of total revenue spending; and
- (c) how much of this funding his Department has been allocated for 2025.

Where the sum received by his Department is less than the full 1%, will he explain where the outstanding amount has been allocated and whether he has asked for the full 1% to be allocated to his Department, and if not, why not?

**Answer**

The following breakdown of the projected allocation of the 1% revenue spending for Culture, Arts and Heritage (£12,305,000) is as follows:

- Department for the Economy holds £10,552,000;
- Bailiff's Chamber holds £314,000 (Liberation Day funding);
- CYPES currently holds Jèrriais funding of £612k;
- There is currently a shortfall of £751,000 that is being identified from existing expenditure across the wider government;
- An additional £76k inflationary uplift that will be identified as per the point above.

The total monetary amount of the 1% of total revenue spending across government in 2025 is £12,305,000, that has been identified and ringfenced in line with the budget setting 2025-2028. There is currently work underway to identify and ringfence additional expenditure in line with the £751,000 and £76,000 shortfall, as it is estimated that funding for Culture, Arts and Heritage could be considerably higher than 1% across government.

**Within the department for the Economy, the Minister has allocated the following:**

- £9,657,152 allocated to grant recipients, of which:
  - Jersey Heritage will receive up to £6,517,635 (£6,233,635 as a core grant);

- Art House Jersey will receive up to £1,231,587;
  - Jersey Arts Centre will receive up to £762,930;
  - Jersey Opera House will receive up to £600,000;
  - Ballet D'Jerri will receive up to £370,000; and
  - £175,000 is ringfenced for sports travel grants
- £93,438.46 allocated against staff for the costs of administering the £10,552,000 funding
- £618,000 allocated to other expenditure, of which:
  - £208,000 will support Jersey Heritage to complete the Elizabeth Castle major project;
  - £160,000 will be allocated against various cultural Festivals;
  - £65,000 allocated for Cultural Diplomacy;
  - £60,000 allocated for Heritage Grants;
  - £45,000 allocated for Creative Island Partnership;
  - £80,000 allocated for Arts Grants (£40,000 for music, and £40,000 for non-music)
- The remaining buffer of £153,409.54, will be required to support various cultural events such as the Battle of Flowers and Jersey International Air Display.